

# **NEW APPLICATION**

#### BEFORE THE ARIZONA CORPORATION COMMISSION

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In the matter of:

NOTICE:

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**COMMISSIONERS** 

TOM FORESE - Chairman BOB BURNS ANDY TOBIN BOYD DUNN JUSTIN OLSON

Anthony Eladio Ramos, an unmarried man,

Western Gateway Region Rural Broadband

Respondents.

Company, Inc., a Delaware corporation,

DOCKET NO. S-21063A-18-0401

TEMPORARY ORDER TO CEASE AND DESIST AND NOTICE OF OPPORTUNITY FOR HEARING

THIS ORDER IS EFFECTIVE IMMEDIATELY

EACH RESPONDENT HAS 20 DAYS TO REQUEST A HEARING

EACH RESPONDENT HAS 30 DAYS TO FILE AN ANSWER

The Securities Division ("Division") of the Arizona Corporation Commission ("Commission") alleges that Respondents Anthony Eladio Ramos and Western Gateway Region Rural Broadband Company, Inc. are engaging in or are about to engage in acts and practices that constitute violations of A.R.S. § 44-1801, et seq., the Arizona Securities Act ("Securities Act"), and that the public welfare requires immediate action.

The Division also alleges that Anthony Eladio Ramos is a person controlling Western Gateway Region Rural Broadband Company, Inc. within the meaning of A.R.S. § 44-1999, so that he is jointly and severally liable under A.R.S. § 44-1999 to the same extent as Western Gateway Region Rural Broadband Company, Inc. for its violations of the Securities Act.

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I. 1 JURISDICTION 2 1. The Commission has jurisdiction over this matter pursuant to Article XV of the 3 4 Arizona Constitution and the Securities Act. 5 II. RESPONDENTS 6 2. 7 Anthony Eladio Ramos ("Ramos") was at all relevant times a resident of the state of 8 Virginia. 3. 9 Western Gateway Region Rural Broadband Company, Inc. ("Western Gateway") is a corporation organized under the laws of the state of Delaware on or around February 27, 2017. 10 4. 11 Ramos and Western Gateway may be referred to collectively as "Respondents." 12 5. Respondents have never been registered or licensed with the Commission in any 13 capacity. 14 III. 15 **FACTS** 16 6. On or around October 10, 2018, Respondents published an advertisement titled "CRYPTO/BLOCKCHAIN - Alt Assets - Self-directed IRA & Solo 401k" ("Craigslist 17 Advertisement") on Craigslist.org, an online classifieds advertisement website. 18 7. 19 Specifically, the Craigslist Advertisement was published in the "financial services" subsection of the Phoenix section of the website. 20 8. 21 The Craigslist Advertisement stated, "American stock companies with exempt limited 22 offerings that are organized to transact business for the mass consumer market with blockchain 23 technology using cryptocurrency of vendor companies."

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for payment of shares."

opportunity, plus ad revenue. Authorized to accept cryptocurrency or U.S. dollars in consideration

The Craigslist Advertisement also stated, "Huge e-commerce and streaming video

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- 10. On October 11, 2018, an Arizona resident ("Offeree") responded to the Craigslist Advertisement via email. The email stated in pertinent part: "I saw you [sic] ad and am interested in investing in something Crypto and/or Blockchain related but want to make sure I get in to something that is not too risky." The email also requested materials and asked, "Do you have an office and/or Rep [sic] here in Phoenix?"
- On October 11, 2018, Offeree received an email from Ramos. In the email, Ramos 11. identified himself as "Tony Ramos" and stated, "I just emailed a response to you from our company email address. Please let me know that you received it."
- At approximately the same time on October 11, 2018, Offeree received another email 12. from Ramos on behalf of Western Gateway. The email began by wishing Offeree "... good morning in Phoenix." Regarding the offering, the email stated in pertinent part:
- a) "[T]he offering is the only securities offering that is qualified by the SEC for Reg. A, as a 'blockchain company.'"; and
- "[T]he company is building a full blockchain platform for all cryptocurrency, b) but you are buying shares in the company, and not speculative cryptocurrency."
- 13. Respondents' October 11, 2018, email to Offeree also included an attachment which Ramos called a "securities offering document." Ramos described the attachment as "extremely detailed" and "somewhat boring."
- The attachment consisted primarily of an offering circular ("Offering Circular") 14. which offered of 13,333,333 shares of Western Gateway common stock at a price of \$1.50 per share.
- 15. The Offering Circular identifies Ramos as the president and board chair of Western Gateway.
  - Regarding Ramos' business experience, the Offering Circular states: 16.

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Supplemental: Leader. Third generation self made entrepreneur. Qualified dealer by the State of New York for WGR and Finger Lakes Region Rural Broadband Company, Inc. Member of the elite professional political sector in Washington, D.C. of originators of Congressional legislation. Top tier fundraiser, Member of the elite professional political sector in Washington, D.C., of originators of significant political policy/action campaigns. Writer and Issuer of JOBS Act offerings, filings and shares.

- 17. The Offering Circular does not disclose that in 1997, Ramos was disbarred from the practice of law in Florida for twenty years as a result of numerous instances of professional misconduct, including lying to a tribunal, misappropriation of client funds, forging client signatures, misrepresentation to successor counsel, improper collection of excessive fees, and representing a client without authority.
- 18. The Offering Circular also identifies Olekanma A. Ekekwe ("Ekekwe") as the corporate treasurer and as a voting board member of Western Gateway.
- 19. The Offering Circular represents that Ekekwe is an attorney admitted to practice law in Washington, D.C.
  - 20. The Offering Circular does not disclose that:
    - Ekekwe is suspended from the practice of law in Washington, D.C.; a)
- b) In December 2016, the District of Columbia Court of Appeals Board on Professional Responsibility Ad Hoc Hearing Committee issued a Report and Recommendation ("Hearing Committee Report") in which it found that Ekekwe engaged in conduct involving dishonesty, fraud, misrepresentation, and misappropriation, and therefore recommended that Ekekwe be disbarred; and
- c) In July 2017, the District of Columbia Court of Appeals Board on Professional Responsibility issued a Report and Recommendation in which it generally agreed with the Hearing Committee Report and likewise recommended that Ekekwe be disbarred.
- 21. The Offering Circular also identifies Thomas A. Burke ("Burke") as a voting board member of Western Gateway.

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- The Offering Circular represents that Burke is an attorney admitted to practice law in Connecticut.
- 23. The Offering Circular does not disclose that Burke is suspended from the practice of law in Connecticut and has not been authorized to practice law in Connecticut since 1997.
- 24. On October 22, 2018, Respondents sent Offeree another email regarding the offering. The email attached a flyer which stated in part, "Alternative asset securities offerings qualified to accept U.S. dollars or cryptocurrency in consideration for payment of shares of common/voting stock."
- 25. On October 31, 2018, Respondents sent Offeree another email regarding the offering. The email attached a flyer which stated in part, "Alternative asset securities offerings qualified to accept U.S. dollars or cryptocurrency in consideration for payment of shares of common/voting stock."
- 26. On November 12, 2018, Respondents sent Offeree another email which stated in part, "SEC-qualified offerings with three full years of scrutiny . . . Purchase shares with cryptocurrency or with U.S. dollars."
- The shares of stock offered by Respondents to Offeree were not registered with the Commission.

#### IV.

#### VIOLATION OF A.R.S. § 44-1841

#### (Offer and Sale of Unregistered Securities)

- 28. From on or about October 10, 2018, Respondents have been offering or selling securities in the form of shares of stock within or from Arizona.
- 29. The securities referred to above are not registered pursuant to Articles 6 or 7 of the Securities Act.
  - 30. This conduct violates A.R.S. § 44-1841.

V. 1 VIOLATION OF A.R.S. § 44-1842 2 3 (Transactions by Unregistered Dealers or Salesmen) 4 31. From on or about October 10, 2018, Respondents have been offering or selling securities in the form of shares of stock within or from Arizona while not registered as dealers or 5 6 salesmen pursuant to Article 9 of the Securities Act. 32. This conduct violates A.R.S. § 44-1842. 7 VI. 8 VIOLATION OF A.R.S. § 44-1991 9 (Fraud in Connection with the Offer or Sale of Securities) 10 In connection with the offer or sale of securities within or from Arizona, Respondents 33. 11 are, directly or indirectly: (i) employing a device, scheme, or artifice to defraud; (ii) making untrue 12 statements of material fact or omitting to state material facts that are necessary in order to make the 13 statements made not misleading in light of the circumstances under which they are made; or (iii) 14 15 engaging in transactions, practices, or courses of business that operate or would operate as a fraud or deceit upon offerees and investors. Respondents' conduct includes, but is not limited to, the 16 following: 17 Making false and/or misleading statements regarding the qualifications of 18 a) 19 Ramos, Ekekwe, and Burke. This conduct violates A.R.S. § 44-1991. 34. 20 VII. 21 CONTROL PERSON LIABILITY PURSUANT TO A.R.S. § 44-1999

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- 35. From at least February 27, 2017 through at least December 14, 2018, Ramos has been and/or held himself out as the President and Chairman of the Board of Western Gateway.
- 36. From at least February 27, 2017 through at least December 14, 2018, Ramos directly or indirectly controlled Western Gateway within the meaning of A.R.S. § 44-1999. Therefore,

Ramos is jointly and severally liable to the same extent as Western Gateway for its violations of A.R.S. § 44-1991 from at least February 27, 2017 through at least December 14, 2018.

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# VIII.

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# Cease and Desist from Violating the Securities Act

TEMPORARY ORDER

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THEREFORE, based on the above allegations, and because the Commission has determined that the public welfare requires immediate action,

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IT IS ORDERED, pursuant to A.R.S. § 44-1972(C) and A.A.C. R14-4-307, that Respondents, their agents, servants, employees, successors, assigns, and those persons in active concert or

participation with Respondents CEASE AND DESIST from any violations of the Securities Act.

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IT IS FURTHER ORDERED that this Temporary Order to Cease and Desist shall remain in effect for 180 days unless sooner vacated, modified, or made permanent by the Commission.

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IT IS FURTHER ORDERED that if a request for hearing is made, this Temporary Order shall remain effective from the date a hearing is requested until a decision is entered unless otherwise ordered by the Commission.

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IT IS FURTHER ORDERED that this Order shall be effective immediately.

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#### IX.

### REQUESTED RELIEF

The Division requests that the Commission grant the following relief:

- 1. Order Respondents to permanently cease and desist from violating the Securities Act, pursuant to A.R.S. § 44-2032;
- 2. Order Respondents to pay the state of Arizona administrative penalties of up to five thousand dollars (\$5,000) for each violation of the Securities Act, pursuant to A.R.S. § 44-2036; and
  - 3. Order any other relief that the Commission deems appropriate.

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## HEARING OPPORTUNITY

Each Respondent may request a hearing pursuant to A.R.S. § 44-1972 and A.A.C. Rule 14-4-307. If a Respondent requests a hearing, the requesting Respondent must also answer this Temporary Order and Notice. A request for hearing must be in writing and received by the Commission within 20 days after service of this Temporary Order and Notice. The requesting Respondent must deliver or mail the request for hearing to Docket Control, Arizona Corporation Commission, 1200 West Washington, Phoenix, Arizona 85007. Filing instructions may be obtained from Docket Control by calling (602) 542-3477 or on the Commission's Internet web site at www.azcc.gov/divisions/hearings/docket.asp.

If a request for hearing is timely made, the Commission shall schedule a hearing to begin 10 to 30 days from the receipt of the request unless otherwise provided by law, stipulated by the parties, or ordered by the Commission. Unless otherwise ordered by the Commission, this Temporary Order shall remain effective from the date a hearing is requested until a decision is entered. After a hearing, the Commission may vacate, modify, or make permanent this Temporary Order, with written findings of fact and conclusions of law. A permanent Order may include ordering restitution, assessing administrative penalties, or other action.

If a request for hearing is not timely made, the Division will request that the Commission make permanent this Temporary Order, with written findings of fact and conclusions of law, which may include ordering restitution, assessing administrative penalties, or other relief.

Persons with a disability may request a reasonable accommodation such as a sign language interpreter, as well as request this document in an alternative format, by contacting Kacie Cannon, ADA Coordinator, voice phone number (602) 542-3931, e-mail kcannon@azcc.gov. Requests should be made as early as possible to allow time to arrange the accommodation.

#### XI.

## ANSWER REQUIREMENT

Pursuant to A.A.C. R14-4-305, if a Respondent requests a hearing, the requesting Respondent must deliver or mail an Answer to this Temporary Order and Notice to Docket Control, Arizona Corporation Commission, 1200 W. Washington, Phoenix, Arizona 85007, within 30 calendar days after the date of service of this Temporary Order and Notice. Filing instructions may be obtained from Docket Control by calling (602) 542-3477 or on the Commission's Internet web site at www.azcc.gov/divisions/hearings/docket.asp.

Additionally, the answering respondent must serve the Answer upon the Division. Pursuant to A.A.C. R14-4-303, service upon the Division may be made by mailing or by hand-delivering a copy of the Answer to the Division at 1300 West Washington, 3<sup>rd</sup> Floor, Phoenix, Arizona, 85007, addressed to Christopher Nichols.

The Answer shall contain an admission or denial of each allegation in this Temporary Order and Notice and the original signature of the answering respondent or the respondent's attorney. A statement of a lack of sufficient knowledge or information shall be considered a denial of an allegation. An allegation not denied shall be considered admitted.

When the answering respondent intends in good faith to deny only a part or a qualification of an allegation, the Respondent shall specify that part or qualification of the allegation and shall admit the remainder. Respondent waives any affirmative defense not raised in the Answer.

The officer presiding over the hearing may grant relief from the requirement to file an Answer for good cause shown.

BY ORDER OF THE ARIZONA CORPORATION COMMISSION, this 14th day of December, 2018.

Mark Dinell

Acting Director of Securities